

Message Text

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ORIGIN ARA-20

INFO OCT-01 ISO-00 L-03 PM-07 NSC-07 SP-03 SS-20 RSC-01

DODE-00 CIAE-00 INR-11 NSAE-00 NSCE-00 SSO-00 OMB-01

INRE-00 /074 R

DRAFTED BY ARA/CAR - KLWAUCHOPE:LH

APPROVED BY ARA - MR. SHLAUDEMAN

ARA/CAR - MR. BURKE

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PM/ISO - STODDARD (SUBS)

L/PM - MICHEL (INFO)

ARA/PLC - LTC. QUIGG

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FM SECSTATE WASHDC

TO AMEMBASSY NASSAU IMMEDIATE

INFO CINCLANT NORVA IMMEDIATE

S E C R E T STATE 165649

E.O. 11652: GDS

TAGS: MARR, BF, US

SUBJECT: FACILITIES NEGOTIATIONS

REF: (A) NASSAU 1354; (B) STATE 162871

1. WE PROVIDE THE FOLLOWING ADDITIONAL GUIDANCE FOR YOUR MEETING WITH ADDERLEY AT 10:00 AM, JULY 31:

(A). WITH REFERENCE TO BAHAMIAN "MISCONCEPTIONS" ABOUT US WILLINGNESS TO CONSIDER A BROAD BILATERAL ECONOMIC ASSISTANCE PROGRAM, WE BELIEVE A REVIEW OF THE RECORD OF THE PRE-INDEPENDENCE TALKS WILL ADEQUATELY SUPPORT OUR POSITION. ON MAY 11 THE GOBI DELEGATION PUT FORWARD SEVERAL PROPOSALS FOR US ECONOMIC ASSISTANCE (PARA 16 OF THE AGREED RECORD) INCLUDING A SUGGESTION THAT THE US EMPLOY ITS "GOOD OFFICES IN SECURING COMMERCIAL LOANS, SOFT LOANS, AND TECHNICAL ASSISTANCE." THE US DEL RES-

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PONDED THAT THE US "FOLLOWED CERTAIN PER CAPITA INCOME

CRITERIA AND HAD ADOPTED A POLICY OF CONCENTRATING ITS ASSISTANCE ON THE LEAST DEVELOPED" (PARA 20 OF THE AGREED RECORD). DRAWING ON THE MORE PERIPHERAL ECONOMIC PROPOSALS PUT FORWARD BY THE GOBI DEL ON MAY 11, THE US DEL TABLED WITHOUT PREAMBLE THE AIDE MEMOIRE OF MAY 28, (ANNEX A OF AGREED RECORD OF MAY 28) WHICH COMBINES ECONOMIC AND SECURITY ITEMS AS QUID "RECOMMENDATIONS" TO BE MADE TO THE USG. AT MAY 28 MEETING, ALL ECONOMIC QUID WERE ACCEPTED BY GOBI DEL WITHOUT COMMENT WHILE SECURITY ITEMS GENERATED

CONSIDERABLE DISCUSSION (PARA 2 OF AGREED RECORD). IN THE MEETING OF JUNE 22, THE GOBI NOTED THAT "MANY OF THE SPECIFIC ITEMS IN THE US DRAFT AIDE MEMOIRE, THOUGH APPRECIATED, WERE SOMEWHAT INTANGIBLE..." (PARA 5 OF AGREED RECORD). IT WAS IN RESPONSE TO REPEATED EXPRESSIONS OF GOBI INTEREST IN SECURITY ASSISTANCE AND THEIR VIEW THAT THE ECONOMIC QUID OFFERED WAS OF LITTLE VALUE, THE US DEL PROPOSED SENDING A SURVEY TEAM TO DETERMINE BAHAMIAN SECURITY REQUIREMENTS WITH THE DISTINCT IMPLICATION THAT A MORE TANGIBLE US QUID COULD BE PROVIDED IN THIS SECTOR. IN SUMMARY, THE GOBI MADE A HALF-HEARTED EFFORT TO OBTAIN A COMMITMENT FOR US ECONOMIC ASSISTANCE DURING THE THREE ROUNDS OF TRIPARTITE TALKS AND WERE DEFTLY YET FIRMLY REDIRECTED INTO THE CHANNEL OF SECURITY CONCERNS.

(B). THE USG POSITION ON PERIOD OF VALIDITY FOR AGREEMENTS REMAINS UNCHANGED FROM THAT STATED IN THE DRAFT DOCUMENTS, I.E., UNTIL 10 JULY 1988 FOR THE FACILITIES WHILE THE GENERAL OPERATING RIGHTS WOULD CONTINUE IN FORCE UNTIL MODIFIED BY AGREEMENT OF THE TWO GOVERNMENTS. ANY PERIOD EXPIRING PRIOR TO 10 JULY 1988 FOR THE FACILITIES IS UNACCEPTABLE AND WILL REQUIRE CONSIDERATION OF THE ALTERNATIVE OF A PHASEOUT AGREEMENT. NEITHER THE SIGNING DATE NOR QUID COMMENCEMENT DATE WILL AFFECT THE 10 JULY 1988 DATE. THE 15 YEAR PERIOD IS NOT A GENERAL WORLDWIDE PLANNING REQUIREMENT, AS DURATION OF AGREEMENTS VARIES WIDELY THROUGHOUT THE WORLD, DEPENDING ON BOTH US MILITARY REQUIREMENTS AND HOST COUNTRY POLITICAL CONSIDERATIONS. FOR THE INSTALLATIONS IN THE BAHAMAS, THE TERM IS BASED ON FORESEEABLE SERVICE REQUIREMENTS IN
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CONJUNCTION WITH FISCAL REALITIES WHICH ARE DICTATED BY THE VALUE OF STAYING VERSUS RELOCATING. FYI. JCS ESTABLISHED A LIKE REQUIREMENT FOR THE OTHER FACILITIES IN THE WEST INDIES, E.G., NAVFAC'S AT GRAND TURK, BARBADOS AND ANTIGUA AND ETR SITES AT GRAND TURK AND ANTIGUA. END FYI.

2. PLEASE ADVISE SOONEST OF ADDERLEY'S REACTION TO YOUR

PRESENTATION. KISSINGER

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